

meeting **JOINT COMMITTEE ON STRATEGIC PLANNING & TRANSPORT**

date **14<sup>th</sup> September 2007** agenda item number

from: **JOINT OFFICER STEERING GROUP**

## Report

### 3 CITIES AND 3 COUNTIES GROWTH POINT UPDATE

#### Purpose of Report

1. To update the Committee on the current position with regard to the 3 Cities and 3 Counties Growth Point Status and to seek endorsement of the latest draft Programme to be developed as the basis of the formal submission to be made to the Government.
2. The Joint Committee is also requested to consider appropriate future Governance arrangements for the ongoing development and delivery of the Growth Point Programme, with particular reference to engaging with District Council Partners.

#### Current Position

3. Members will recall that the City and County Councils of Nottingham, Leicester and Derby were successful in their application for the 3 Cities Sub Region to be designated as a Growth Point last year. Nottingham Regeneration Ltd are facilitating the project development and co-ordination of the Nottingham element of the 3 Cities Bid - overall the 3 Cities & 3 Counties is the largest and most complex of the 29 New Growth Points in England- see table below.

<b>Housing Market Area</b>	<b>Average Annual Build Rate</b>	<b>Total Dwelling Provision 2001- 2026</b>	<b>(of which the planned PUA share is:)</b>
Derby HMA	1,770	44,250	24,500
Leicester & Leicestershire HMA	3,780	94,500	44,000
Nottingham Core HMA	2,490	62,250	46,000
Total	8,040	201,000	114,500

## **'Partnership for Growth' Delivery Plan**

4. Following the discussion at the last meeting of this Joint Committee, the 3 Cities Growth Point Programme Co-ordinator in August submitted a draft Growth Delivery Plan to the Government, in consultation with District Councils and other partner agencies. A copy of the full document has been placed in the respective Local Government Libraries of each authority, and the main elements of the Nottingham Core Housing Market Area element are summarised at Appendix A. The document sets out the rationale for Economic and Housing Growth, a 10-year Housing Growth Trajectory, the key development opportunities phased to show related infrastructure requirements and the Government investment sought to support the Delivery Plan over the period 2008-2011. Across the whole Sub Region, the combined indicative programme for CLG support is £111.21m capital and £9.56m revenue over the three years 2008-11, although it is considered that the likely eventual Government allocation will be significantly less than this sum. The Nottingham HMA element of the bid totals £32.13m over the period to 2011 as set out in Appendix A.
5. Formal submission of the Programme is required to be made to the Government at the end of this month and the Joint Committee's formal endorsement of the document is therefore requested to form the basis of this submission, subject to officers drafting minor amendments to update/clarify the details of the Bid. The programme will evolve to accommodate issues such as confirmation of the Regional Spatial Strategy, progress on Local Development Frameworks, and announcement of actual allocations of funding by the Government.

## **Funding arrangements and Governance Issues for Further consideration**

6. The Government has confirmed that the detailed operation of the new funding system will be specified in due course but they expect that un-ringfenced block funding will be provided based on the sum of the information provided in the Programmes of Development. Total housing growth funding is expected to be announced as part of CSR07 in October, with funding decisions based on Programmes of Development being made in December this year. Decisions on how to allocate the un-ringfenced funding between partners will therefore need to be made locally.
7. The split of allocations between the 3 Housing Market Areas will be considered by the overarching Programme Board in due course, and it is necessary to urgently consider the potential Governance arrangements within the Nottingham HMA to determine priorities for funding in line with the following timetable:

December 2007	DCLG confirm 3 Cities Allocation as a whole
January 2008	Allocations between 3 HMA's agreed by 6 authorities
By March 2008	Allocations to Nottingham HMA priority schemes agreed and delivery partners confirmed
April 2008	Programme Delivery commences

8. Appendix C to this report sets out the overall Programme Governance structure being established for the project. The Nottingham element of the Programme has been developed in partnership with all the district councils within the Housing Market area, including Erewash. Much of the housing delivery will be delivered through the districts and the Growth Point programme therefore offers a significant opportunity to enhance collaborative conurbation working across Greater Nottingham.
9. It is therefore necessary to consider how the Governance of the programme can best be established to reflect and maintain the crucial ongoing engagement and participation of local authority partners, and also in addition to review appropriate involvement of other key agencies including emda/GNP, English Partnerships etc.

Options for consideration include:

- a) An extension of the terms of reference, membership and function of this Joint Committee to bring the oversight of the Programme under its remit.
  - b) The establishment of a specific Growth Point Programme Board with appropriate Member Representation of City, County and District Councils.
  - c) Consideration of whether the Governance function should be undertaken by other Existing/Potential Partnerships.
- 10 All of the options would need to involve Erewash District in Derbyshire, which is currently not included in any existing partnership arrangements. Whilst the establishment of a separate Programme Board would in some respects duplicate the work of this Committee, it could be task focused on the Growth Point programme and could have more flexible meeting arrangements. Existing (or potential) partnerships are unlikely to have the necessary democratic structures in place to ensure Local Authority ownership and control.

- 11 A more radical approach would be for the role and membership of the Joint Committee (which is currently advisory only, with the Executive Bodies of the two Councils having the executive powers) to be extended. This could be initiated by inviting the 5 District Councils (including Erewash District) onto the Committee as speaking but not voting Members (one per District), reflecting the role of the City and County Councils as 'Section 4(4)' authorities advising the Regional Planning Body on the content of RSS. City and County representation will remain as at present. The Growth Point governance role would be included in the remit of the Joint Committee. The Committee would remain advisory, with decisions being referred as recommendations back to the Executive Bodies of the constituent authorities. This operation could be kept under review, and if appropriate, full voting rights could be accorded to the District members at a future date.
- 12 Any change to the role and membership of the Joint Committee will require a review of the Protocol which governs the operation of the Joint Committee ("Protocol For The Operation of a Joint Committee on Strategic Planning and Transport in Greater Nottingham", last reviewed on 12<sup>th</sup> November 2004).

## **Recommendations**

- 1) It is **RECOMMENDED** that the Joint Committee note the content of this report and endorse the Draft Programme for refinement and subsequent submission to the Government.
- 2) It is **RECOMMENDED** that the Joint Committee consider the potential future Governance arrangements for the Growth Point Programme as highlighted in Paragraph 8 above, and if the option of extending the role and membership of the Joint Committee is accepted, an amendment to the Protocol be presented to the next Joint Committee.

## **Background papers**

1. Partnership for Growth Programme of Development 2006-2026.

## **Contact Officers**

Sally Gill, Communities Department, Nottinghamshire County Council

Richard Cooper, Communities Department, Nottinghamshire County Council

Grant Butterworth, Environment and Regeneration Department, Nottingham City Council

Matt Gregory, Environment and Regeneration Department, Nottingham City Council

## Appendix A

### Summary of Main Elements of Nottingham HMA Elements of Growth Point Programme

#### Growth Priorities and Delivery Process

##### Priorities - Horizontal Themes

Nottingham's proposals for accelerating sustainable housing growth are focussed on four interrelated horizontal themes of;

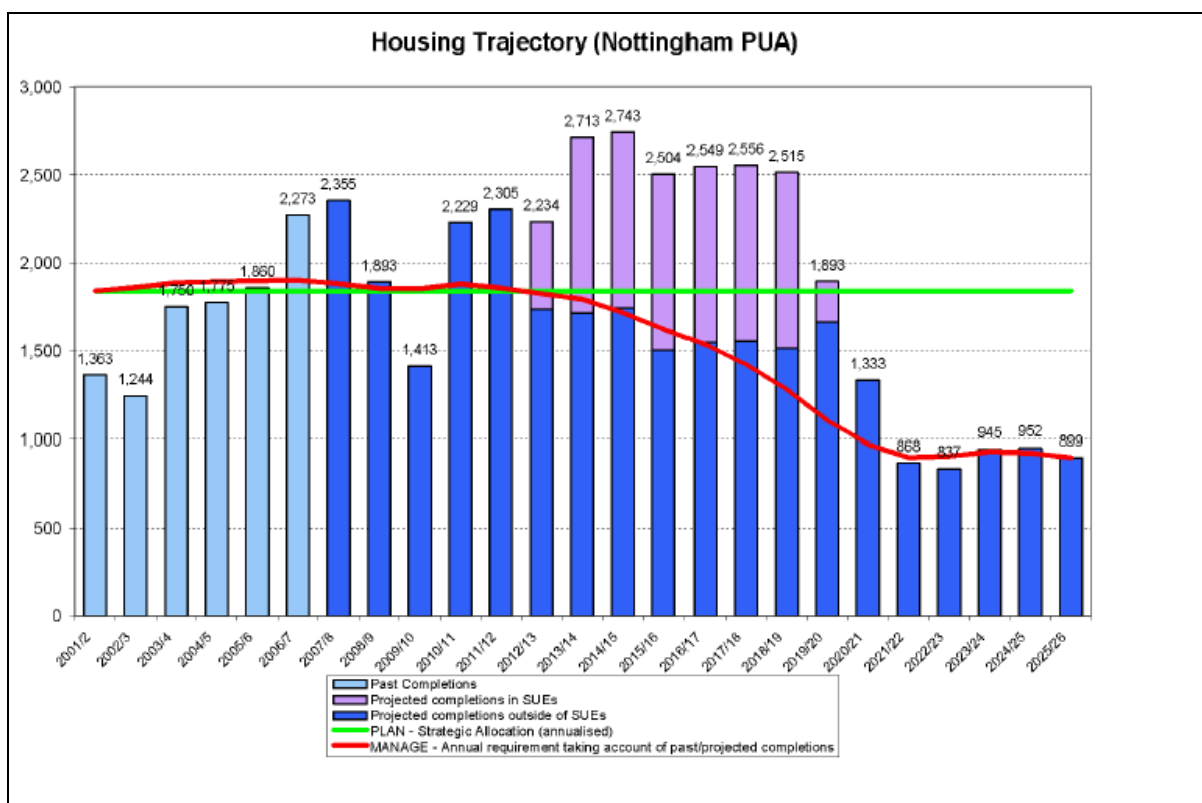
- A Accelerating delivery on existing allocated sites, brownfield land and sites within the Regeneration Zones
- B Neighbourhood Transformation
- C Exemplar Sustainable Urban Extensions
- D Strategic Infrastructure, Supporting Services, Employment Opportunities, Environment and Community Facilities

Further detail is provided within the indicative programme.

##### Delivery Process - Vertical Themes

Each of the above horizontal themes will be advanced through progression through the following eight vertical themes which will allow the progression of the full range of sites from early conception through to faster implementation of the more developed schemes (where relevant) of:

1. Baseline Site Assessment (Strategic cross boundary studies and site specific work)
2. Feasibility and Masterplanning and Design Guidance (Strategic cross boundary guidance and site specific work)
3. Local Services Capacity and Infrastructure Dependencies Assessment/Viability Appraisal
4. Partnership/Delivery Mechanism Development, Economic Development Package
5. Acquisition/Land Assembly
6. Site Investigations
7. Remediation
8. Infrastructure and Services Provision
9. Housing, community and supporting services provision implementation.



## Theme A- Accelerated delivery on Existing Sites/Regeneration Areas

### A3.8.19 Theme A - CLG Funding Summary

Project	2007/08 Total Cost	CLG Support Required	2008/9 – 2010/11 Total Cost	CLG Support Required	Later Years	CLG Support Required
Partnership Development	120,000	120,000 (approved)				
City Centre Liveability	672,000	614,000				
Victoria Embankment Link			1,200,000	600,000		
Cattle Market Road Acquisitions and Infrastructure			3,000,000	1,500,000	TBC	TBC
Waterside Centre Neighbourhood Plan		80,000	40,000			
Lady Bay Bridge			3,000,000	1,500,000		
Colwick/Holme Pierre Pont Link			3,000,000	1,500,000		
Bus Depot and Sneinton Market			5,000,000	2,500,000		
Eastside Transport Strategy			9,500,000	2,500,000	2,450,000	1,000,000
Gedling Colliery			52,000,000 (some costs may fall in later years but TBC)	TBC	TBC	TBC
Allocated Sites and brownfield feasibility and early implementation pot.			£6,000,000	£3,000,000	TBC	TBC
<b>Total (excluding approved funding)</b>	<b>672,000</b>	<b>694,000</b>	<b>82,740,000</b>	<b>9,050,000 (min)</b>	<b>2,450,000 other costs yet TBC)</b>	<b>1,000,000 (other costs yet TBC)</b>

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## Theme B- Transforming Neighbourhoods

### A3.9.4 Theme B - CLG Funding Summary

Project	2007/08	CLG Support Required	2008/9 – 2010/11	CLG Support Required	Later Years TBC
SRF 1	300,000	100,000			
SRF 2			300,000	100,000	
SRF 3			300,000	100,000	
Delivery Support (Revenue)	50,000	50,000	100,000	100,000	
<b>Total</b>	<b>350,000</b>	<b>150,00</b>	<b>700,000</b>	<b>300,000</b>	

## Theme C- Sustainable Urban Extensions

### A3.10.13 Theme C - CLG Funding Summary

Project	2007/08	CLG Support Required	2008/9 – 2010/11	CLG Support Required	Later Years TBC
Baseline Site Assessment Feasibility and Masterplanning and Design Guidance Partnership/Delivery Mechanism Development, Economic Development Package Acquisition/Land Assembly Flood risk solutions Site Investigations			Initial Cost Estimate for feasibility/ masterplanning phase 3,500,000	3,000,000	
<b>Total</b>			<b>3,500,000</b>	<b>3,000,000</b>	<b>TBC</b>

## Theme D Infrastructure- Transport Element

### Transport Summary Programme Cross-referenced to Growth Point Themes

Theme	2007/08	2008-2011	Post 2011
A) Accelerating delivery on existing allocated sites, brownfield land and sites within the Regeneration Zones	Nottingham Station Masterplan £200,000	Nottingham Station Masterplan Enhanced BQP Programme £300,000 3 x £300,000 = £1,200,000	- Interchange developments eg Basford Gas Works, Bulwell TBC TBC
B) Neighbourhood Transformation		Meadows Integrated Transport package to support implementation of Ozone Project Airport Access (Skylink dev't) to link neighbourhoods to employment opportunities £300,000 £100,000	- Local bus accessibility improvement packages to meet Accessibility targets TBC
C) Exemplar Sustainable Urban Extensions		Feasibility work on NET Lines 1,2 or 3 Extensions £100,000 x2= £200,000 Pump priming Bus QP package implementation to meet accessibility targets £300,000 x3= £900,000	- NET Further Phases Review - Review of A52 Multi Modal Study Impvts to the south and east of Nottingham inc 4 <sup>th</sup> Trent Crossing TBC
D) Strategic Infrastructure, Supporting Services and Employment Opportunities	Smarter Choices: Big Wheel Expansion £100,000	Nottingham Ring Road Major Scheme A453 Sustainable Enhancements package Growth Point Rail Investment programme Dev't - RHL Extension to Bingham £3,000,000 £750,000 £300,000 £3,000,000	- Park and Ride implementation - Further Rail connectivity enhancements TBC TBC TBC
<b>Total</b>	<b>£300,000</b>	<b>£10,050,000</b>	<b>TBC</b>

## Theme D- Infrastructure Total

Theme D - CLG Funding Summary					
Project	2007/08	CLG Support Required	2008/9 – 2010/11	CLG Support Required	Later Years TBC
Strategic Infrastructure (only indicative support required from CLG shown as part of comprehensive strategic funding package)	300,000	300,000	(See info within Strategic Infrastructure section) 10,050,000	10,050,000	TBC
District Centre Masterplan Implementation			Cost tbc but estimated at min of £500,000 per location = £3,000,000	Estimated at £1,500,000	TBC
Community Facilities, Employment Sites and Sports and Leisure			Costs TBC	TBC	TBC
Green Infrastructure	350,000 (Likely to be rolled forward to 08/09)	350,000 Likely to be rolled forward to 08/09)	TBC Through 3 Cities GI Mapping but at least 6,000,000 for existing projects	TBC Through 3 Cities GI Mapping but at least 6,000,000 for existing projects	TBC
HMA Co-ordinator Assistant (Revenue)			135,000	135,000	TBC
Cross Boundary Guides/Documents			300,000	200,000	
<b>Total</b>	<b>650,000</b>	<b>650,000</b>	<b>19,485,000</b>	<b>17,885,000</b>	<b>TBC</b>



## Summary of Total Bid For Nottingham HMA

### Indicative Overall Funding Summary for CLG Support

The Nottingham programme seeks early funding to develop detailed costings and proposals. However, where possible the Nottingham programme includes known costs and reasonable cost estimates. A summary of the funding support likely to be sought from CLG is set out below. This does not however, include schemes such as Gedling Colliery where work is underway to establish the scale of support required.

Growth Point Theme	2007/08		2008/9 – 11		Later Years	Total
	Capital	Revenue	Capital	Revenue		
Theme A	694,000		9,050,000		TBC	9,744,000
Theme B	100,000	50,000	600,000	100,000	TBC	850,000
Theme C			3,000,000		TBC	3,000,000
Theme D	650,000		17,750,000	135,000	TBC	18,535,000
<b>Total</b>	<b>1,444,000</b>	<b>50,000</b>	<b>30,400,000</b>	<b>235,000</b>	<b>TBC</b>	<b>32,129,000</b>

(NB the above costs do not include the Nottingham PUA Co-ordinator, Green Infrastructure Mapping and Joint posts covered in the main body of the bid.)



## APPENDIX B JOINT PROJECTS/DELIVERY BID

Table 3 – summary of financial support requested for joint 3 Cities and 3 Counties projects

Summary of 3 Cities & 3 Counties projects put forward for support from the CLG Housing and Growth Programmes Fund 2008-2011										
Capital Projects	2008-2009	2009-2010	2010-2011	Capital total	Revenue Projects	2008-2009	2009-2010	2010-2011	Revenue total	Grand Total
<b>3 Cities &amp; 3 Counties joint projects</b>										
Place making on HC schemes	£0.5m	£0.7m	£0.8m	£2m	6Cs co-ordinator	£55,000	£55,000	£0	£110,000	
Sustainable construction exemplar schemes (with EP)	£0.5m	£1m	£0.5m	£2m	3 x HMA co-ordinators	£150,000	£150,000	£150,000	£450,000	
					3 x strategic planners / LDF / Masterplanning shared posts	£150,000	£150,000	£150,000	£450,000	
					3 x development control / major schemes / pre-apps shared posts	£150,000	£150,000	£150,000	£450,000	
					3 x strategic transport planning (sustainable transport) shared posts	£150,000	£150,000	£150,000	£450,000	
					3 x operational sustainable transport delivery / green travel plans shared posts	£150,000	£150,000	£150,000	£450,000	
					S. 106 expert	£50,000	£50,000	£50,000	£150,000	
					Zero carbon expertise fund	£100,000	£50,000	£50,000	£200,000	
					Design expertise fund	£50,000	£100,000	£50,000	£200,000	
					Legal (CPO) expertise fund	£50,000	£100,000	£50,000	£200,000	
					Archaeological, geological, ecological expertise fund	£50,000	£100,000	£50,000	£200,000	
					Legacy (sport and physical activity) champion	£50,000	£50,000	£50,000	£150,000	
					Sports, play and built leisure assessment and feasibility study	£40,000	£0	£0	£40,000	
					Sustainable construction skills projects (with City Growth Strategies and Cities Strategies)	£300,000	£500,000	£200,000	£1m	
<b>TOTALS</b>	<b>£1.0m</b>	<b>£1.7m</b>	<b>£1.3m</b>	<b>£4m</b>		<b>£1.455m</b>	<b>£1.755m</b>	<b>£1.250m</b>	<b>£4.5m</b>	<b>£8.5m</b>



## Appendix C Project Governance Structure

